

CITY COUNCIL

Mayor Richard D. O'Brien
Vice Mayor (CM-D1) Luis Uribe
Council Members
District 2 Rachel Hernandez
District 3 Cal Campbell
District 4 Darlene Barber-Martinez



NOTICE AND CALL OF A SPECIAL RIVERBANK CITY COUNCIL HYBRID MEETING (In-Person: [Face Covering Required](#)) (Virtual via ZOOM)

Council Chambers, 6707 Third St., Suite B
Riverbank, CA 95367



AGENDA

TUESDAY, JANUARY 4, 2022– 6:00 P.M.

THE AGENDA IS ONLINE AT [HTTP://WWW.RIVERBANK.ORG/AGENDACENTER](http://www.riverbank.org/agendacenter)

NOTICE: THIS MEETING WILL BE HELD IN ACCORDANCE WITH CALIFORNIA GOVERNMENT CODE SECTION 59453, SUBDIVISION (e) OF THE RALPH M. BROWN ACT (CALIFORNIA GC § 54950, ET SEQ.), THE FEDERAL AMERICANS WITH DISABILITIES ACT AND THE RECENT STANISLAUS COUNTY HEALTH OFFICER'S MANDATORY FACE COVERING ORDER (Sept.2, 2021). WHILE THIS MEETING WILL BE PHYSICALLY OPEN TO THE PUBLIC, GIVEN THE STATE OF EMERGENCY REGARDING THE THREAT OF COVID-19, MEMBERS OF THE PUBLIC MAY ALSO PARTICIPATE AND COMMENT VIA THE ZOOM VIRTUAL PLATFORM. REFER TO THE LAST PAGE OF THE AGENDA FOR PARTICIPATION INFORMATION.

1. CALL TO ORDER

2. FLAG SALUTE

3. ROLL CALL

4. CONFLICT OF INTEREST: *Any Council Member or Staff who has a direct Conflict of Interest on any scheduled agenda item to be considered is to declare their conflict at this time.*

5. PUBLIC HEARING

The public hearing notice was published in the Riverbank News on 12/29/2021.

Item 5.1 **2nd Public Hearing – Redistricting Process for Riverbank's Four (4) Councilmember District Boundaries** – It is recommended that the City Council receive the redistricting information presented by National Demographics Corporation (NDC) Consultant Doug Yoakam; thereafter conduct the public hearing on this matter, and provide direction on whether to continue with the process of redrawing the district boundaries to create new maps for consideration or to plan to adopt the City's current district boundaries map as the "Final Redistricting Map".

(Refer to the last page of this agenda for the Public Comment Procedures.)

6. PUBLIC COMMENTS (No action can be taken)

Pursuant to Government Code in reference to a special meeting, the public has the opportunity to address the City Council only on items appearing on this special meeting agenda. Individual comments are limited to a **maximum of 3 minutes (or as stated by the presiding Officer)** and time cannot be yielded to another person.

Refer to the last page of this agenda for the Public Comment Procedures.

7. ADJOURNMENT

- The next regular City Council meeting will be on January 11th at 6:00 pm.

AFFIDAVIT OF POSTING

I hereby certify under penalty of perjury, under the laws of the State of California that the foregoing agenda was posted at least 24 hours prior to the meeting in accordance to the California Ralph M. Brown Act.

Posted this 28th day of December, 2021

/s/Annabelle H. Aguilar, CMC, City Clerk of the City of Riverbank

**ADA COMPLIANCE STATEMENT**

In compliance with the Americans with Disabilities Act, and the Governor's Executive Order N-29-20, the City will make every effort to make reasonable modifications or accommodations from individuals with disabilities. Contact the Administration Dept. at (209) 863-7122 or the City Clerk at aaquilar@riverbank.org at least (48) hours prior to the meeting to enable the City to make reasonable arrangements for accessibility.

NOTICE REGARDING NON-ENGLISH SPEAKERS

Pursuant to California Constitution Article III, Section IV, establishing English as the official language for the State of California, and in accordance with California Code of Civil Procedures Section 185, which requires proceedings before any State Court to be in English, notice is hereby given that all proceedings before the City of Riverbank City Council/LRA Board shall be in English and anyone wishing to address the Council is required to have a translator present who will take an oath to make an accurate translation from any language not English into the English language. The City may provide a Spanish language interpreter.



TELECONFERENCE/VIRUAL PLATFORM PUBLIC PARTICIPATION COMMENT PROCEDURES FOR THE HYBRID CITY COUNCIL MEETING HELD IN CONFORMANCE WITH THE BROWN ACT AS AMENDED BY SB 361

PUBLIC "LIVE" VIEWING

- Government Channels: Charter– 2 and AT&T U-VERSE – 99
- YouTube Live – is no longer available due to technical difficulties, which is being worked on.
- Via ZOOM Platform (See instructions below)

SUBMITTING PUBLIC COMMENTS FOR THE RECORD

Written comments must be received before 4:00 p.m. on the date of the meeting in order for them to be distributed to the Council prior to consideration of the matter. Written comments will not be read aloud at the meeting, but will be reported as received for the record. If you do not receive an acknowledgement of receipt within an hour of submission or by 5:00 pm, please call the City Clerk's Office at (209) 863-7198 or the Administration Dept. at (209) 863-7122.

ACCEPTABLE METHODS OF SUBMITTING COMMENTS BEFORE THE 4:00 PM DEADLINE

- **Via Mail Service:** Mail comments to City of Riverbank, Attn. City Clerk, 6707 Third Street, Suite A, Riverbank, CA 95367. (Call 209-863-7198 / 209-863-7122 to ensure they were received.)
- **Via Email:** Mail to cityclerk@riverbank.org (Note: This technology is not a guaranteed method.)
 - Indicate Agenda Item # in the **subject line**. (Call 209-863-7198 /209-863-7122 to ensure receipt)
- **Oral Comments In-Person:** The Mayor will ask the audience if anyone wishes to comment, at that time you may approach the podium. (A Spanish language interpreter is available for assistance.)
- **Oral Comments Via Zoom:** The Mayor will announce when public comments may be made for a limit of 3 minutes on the agenda item being considered, at which time you will:

(please make sure the volume on your video device or any nearby device is turned down.)

 - Using a computer – click on the “raise hand” feature in the webinar controls. This will alert staff that you wish to speak, and you will be unmuted.
 - Using a Phone – press *9 to “raise the hand”. This will alert staff that you wish to speak, and you will be unmuted.

Teleconference Phone Number (This system is a backup for ZOOM technical difficulties only when providing oral comments.) If there are technical difficulties or disconnection with ZOOM while making oral comments, please immediately call the teleconference phone number (209) 863-7151 so that Council may receive your comments. Council will be waiting for your call. Thank you

JOIN THE MEETING VIA ZOOM PLATFORM

- Join by this link: <https://us02web.zoom.us/j/83430030074>
- Join by accessing website: <https://zoom.us/join>, enter **Webinar ID: 834 3003 0074**
- Join by telephone: **1 669 900 9128 or 1 346 248 7799, plus Webinar ID**

Learn about using ZOOM - Visit <https://zoom.us/j/94943925973?status=success> for a free account or to download the app.

SPECIAL RIVERBANK CITY COUNCIL AGENDA ITEM NO. 5.1

SECTION 5: PUBLIC HEARING

Meeting Date:	January 4, 2022
Subject:	2 nd Public Hearing – Redistricting Process for Riverbank’s Four (4) Councilmember District Boundaries
From:	Sean Scully, City Manager
Submitted by:	Annabelle H. Aguilar, City Clerk/Elections Official

RECOMMENDATION

It is recommended that the City Council receive the redistricting information presented by National Demographics Corporation (NDC) Consultant Doug Yoakam; thereafter conduct the public hearing on this matter, and provide direction on whether to continue with the process of redrawing the district boundaries to create new maps for consideration or to plan to adopt the City’s current district boundaries map as the “Final Redistricting Map”.

INTRODUCTION

Every ten years, cities with by-district election systems must use new census data to review and, if needed, redraw district lines to reflect how local populations have changed. This process, called redistricting, ensures all districts have nearly equal population. NDC was hired to conduct and present the 2020 Census data analysis for Riverbank, and to guide the City in achieving the final district boundaries map for adoption. The redistricting process for the City of Riverbank must be completed by April 17, 2022.

SUMMARY

The City adopted its current four (4) Councilmember district boundaries in 2015, based on the 2010 census data. The City must now use the new 2020 census data to consider redrawing the current district boundaries, that will be in compliance with the requirements of the FAIR MAPS Act (AB 849, effective January 1, 2020). However, if the census data reflects that the City’s change in district populations are within the 10% deviation population standard, which indicates that the current district boundaries’ populations are relatively balanced, the City Council may choose to retain and adopt the City’s current district boundaries map as its final redistricting map.

If the Council chooses to retain and adopt the current map, the remaining public hearings will reflect this plan. The City Council will conduct the third public hearing on March 8,

2022, and the last public hearing will be held on March 22, 2022 to consider adoption of the selected boundaries map by ordinance or resolution.

FINANCIAL IMPACT

There is no financial impact to this report.

ATTACHMENT

1. NDC PowerPoint Presentation
2. 2020 Census data for the City of Riverbank's existing Districts
3. Copy of Riverbank's current District Boundaries Map adopted 2015 (2010 Census data)



City of Riverbank Redistricting Update

January 4, 2022

Doug Yoakam, Consultant
National Demographics Corporation

Redistricting Process

Step	Description
Census Data Release August 12, 2021	<ul style="list-style-type: none">• Census Bureau releases official 2020 Census population data
California Data Release September 27, 2021	<ul style="list-style-type: none">• California Statewide Database releases California's official 'prisoner-adjusted' 2020 redistricting data
Public Hearing #1 November 3, 2021	<ul style="list-style-type: none">• Held prior to release of draft maps• Educate, solicit input on neighborhoods and Communities of Interest
Public Hearing #2 January 4, 2022	<ul style="list-style-type: none">• Held prior to release of draft maps• Educate, solicit input on neighborhoods and Communities of Interest• Public release of mapping tools

Redistricting Process (continued)

Step	Description
Deadline for Public to Submit Draft Maps February 22, 2022	<ul style="list-style-type: none">• Two weeks prior to first post-draft hearing
Public Hearing #3 March 8, 2022	<ul style="list-style-type: none">• Held after release of draft maps• Educate, solicit input on neighborhoods and Communities of Interest• Discuss, revise draft maps
Public Hearing #4 March 22, 2022	<ul style="list-style-type: none">• Held after release of draft maps• Educate, solicit input on the communities in the Districts• Adopt Final Map
Statutory Deadline April 17, 2022	<ul style="list-style-type: none">• Map must be adopted prior to this date.

Riverbank Adjusted Census Population

Total: 24,933

Ideal District population: 6,233
(4 districts)

Redistricting Rules and Goals

1. Federal Laws

- ❑ Equal Population
- ❑ Federal Voting Rights Act
- ❑ No Racial Gerrymandering



2. California Criteria for Cities

1. Geographically contiguous
2. Undivided neighborhoods and “communities of interest”
3. Easily identifiable boundaries
4. Compact

Prohibited: “Shall not favor or discriminate against a political party.”

3. Other Traditional Redistricting Principles

- ❑ Respect voters’ choices / continuity in office
- ❑ Use Current districts as a basis
- ❑ Future population growth

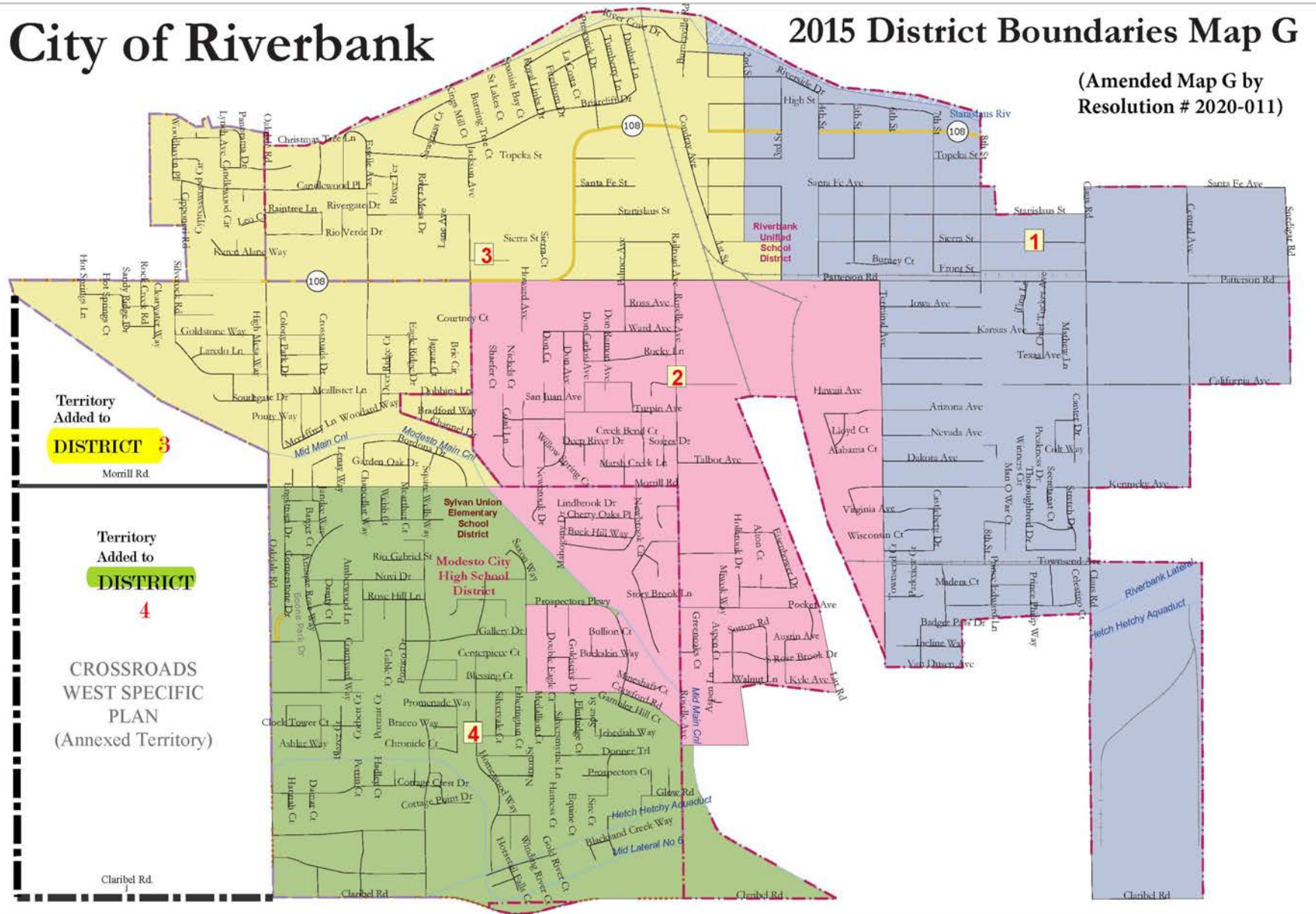
Riverbank District Populations

District			1	2	3	4	Total
	Total Pop		6,216	6,079	6,118	6,520	24,933
	Deviation from ideal		-17	-154	-115	287	441
	% Deviation		-0.27%	-2.47%	-1.85%	4.60%	7.07%
Total Pop	% Hisp		71.50%	51%	63%	40%	56%
	% NH White		22%	40%	26%	41%	33%
	% NH Black		2%	2%	2%	3%	2%
	% Asian-American		1%	3%	5%	13%	6%
Citizen Voting Age Pop	Total		3,380	3,633	3,097	4,311	14,421
	% Hisp		57%	39%	50%	34%	44%
	% NH White		38%	53%	38%	50%	45%
	% NH Black		2%	0%	2%	2%	2%
	% Asian/Pac.Isl.		2%	3%	9%	14%	7%

City of Riverbank

2015 District Boundaries Map G

(Amended Map G by Resolution # 2020-011)



Public Mapping and Map Review Tools

- **Different tools for different purposes**
- **Different tools for different levels of technical skill and interest**
 - Simple “review draft maps” tool
 - Easy-to-use “Draw your neighborhood” tool (Dave’s Redistricting)
 - Paper- and Excel-based simple “Draw a draft map” tools

Whether you use the online mapping tool, Excel, the paper kit, or just draw on a napkin, we welcome your maps!

Simple Map Drawing Tool

Paper “Public Participation Kit”

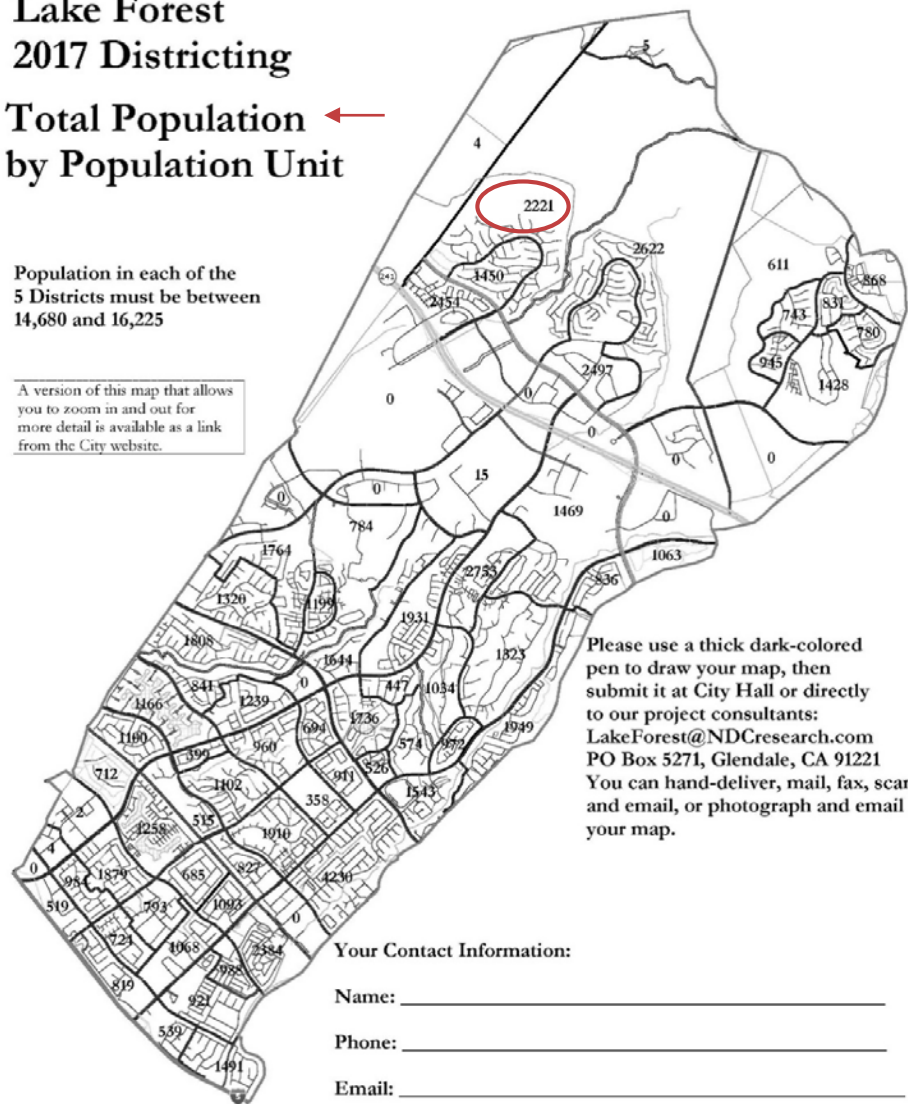
- For those without internet access or who prefer paper
- Total Population Counts only – no demographic numbers

Lake Forest 2017 Districting

Total Population ← by Population Unit

Population in each of the 5 Districts must be between 14,680 and 16,225

A version of this map that allows you to zoom in and out for more detail is available as a link from the City website.



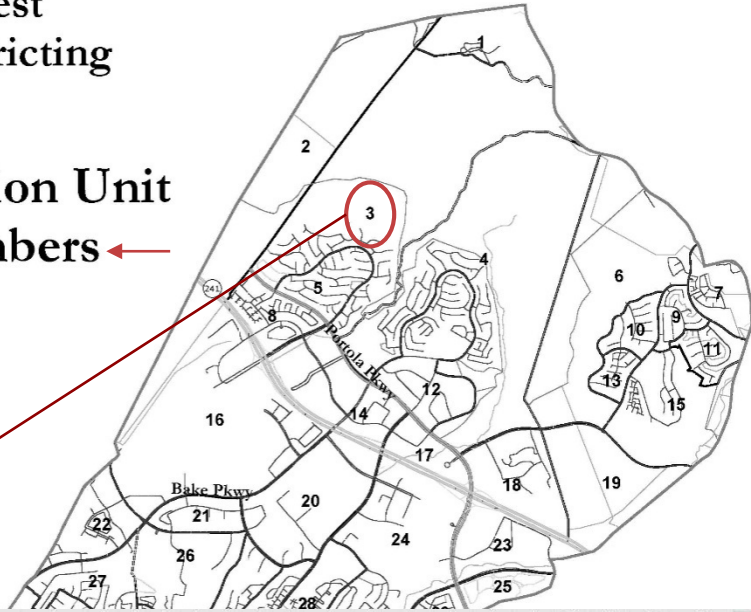
Simple Map Drawing Tool + Excel Supplement

“Public Participation Kit”

- For those who know Excel and do not wish to use online tools
- Adds CVAP data
- Excel does the math

Lake Forest
2017 Districting

Population Unit
ID Numbers

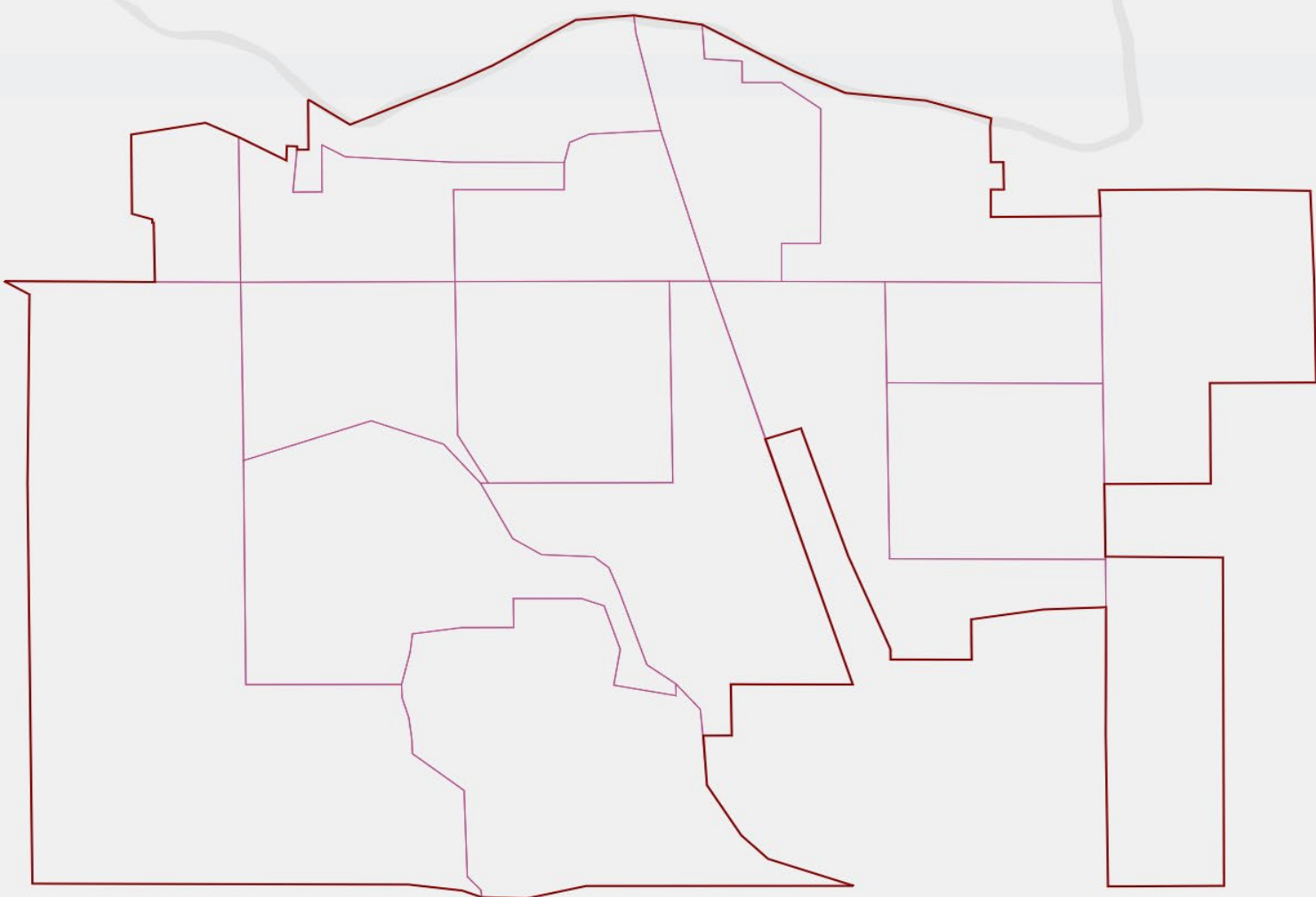


Group		Category	Counts							Unassigned	Total	Percentages							Unassigned	Total	
			1	2	3	4	5	6	7			1	2	3	4	5	6	7			
Total Population	Tot. Pop.		0	0	0	0	0	0	0	187,197	187,197	0%	0%	0%	0%	0%	0%	0%	0%	0%	100%
	Deviation from Ideal		-15,314	-15,314	-15,314	-15,314	-15,314	-15,314	-15,314	0	0	-100%	-100%	-100%	-100%	-100%	-100%	-100%	-100%	0%	0.00%
	Hisp		0	0	0	0	0	0	0	34,182	34,182	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	32%	18%
	NH Wht		0	0	0	0	0	0	0	64,294	64,294	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	60%	34%

Lake Forest 5-district Kit_ENG.xlsx

District	Unit	Tot. Pop.	Hisp	Wht	Blk	NH Wht	NH Blk	NH Hisp	NH Tot	NH Wht	NH Blk	NH Hisp	NH Tot	Latino	Asian	File	Tot				
1	1	1,216	642	557	18	15	873	397	442	12	831	390	441	0	574	195	7	3	245	63	
2	2	2,367	1,028	1,053	43	96	1,784	741	899	74	1,915	730	1,140	0	45	1,299	435	14	7	555	140
3	3	1,643	768	278	42	25	1,036	741	236	15	400	235	145	0	20	505	286	3	4	161	73
4	4	1,768	734	855	62	84	1,272	464	685	62	1,231	461	639	19	111	1,022	366	11	11	391	89
5	5	2,001	209	1,655	14	79	1,639	144	1,392	64	1,511	88	1,337	12	38	1,776	146	46	7	1,089	67
6	6	612	56	499	4	39	517	37	440	26	471	22	423	3	15	525	38	15	2	337	18

Dave's Redistricting - Riverbank



Your own mapping software?

Feel free to submit using your own mapping software:

- 1) A GIS Shapefile and/or a Census Block equivalency file (w/2020 Census Blocks);
- 2) A description of the choices and key points of your map; and,
- 3) Send to the City of Riverbank redistricting email address: cityclerk@riverbank.org

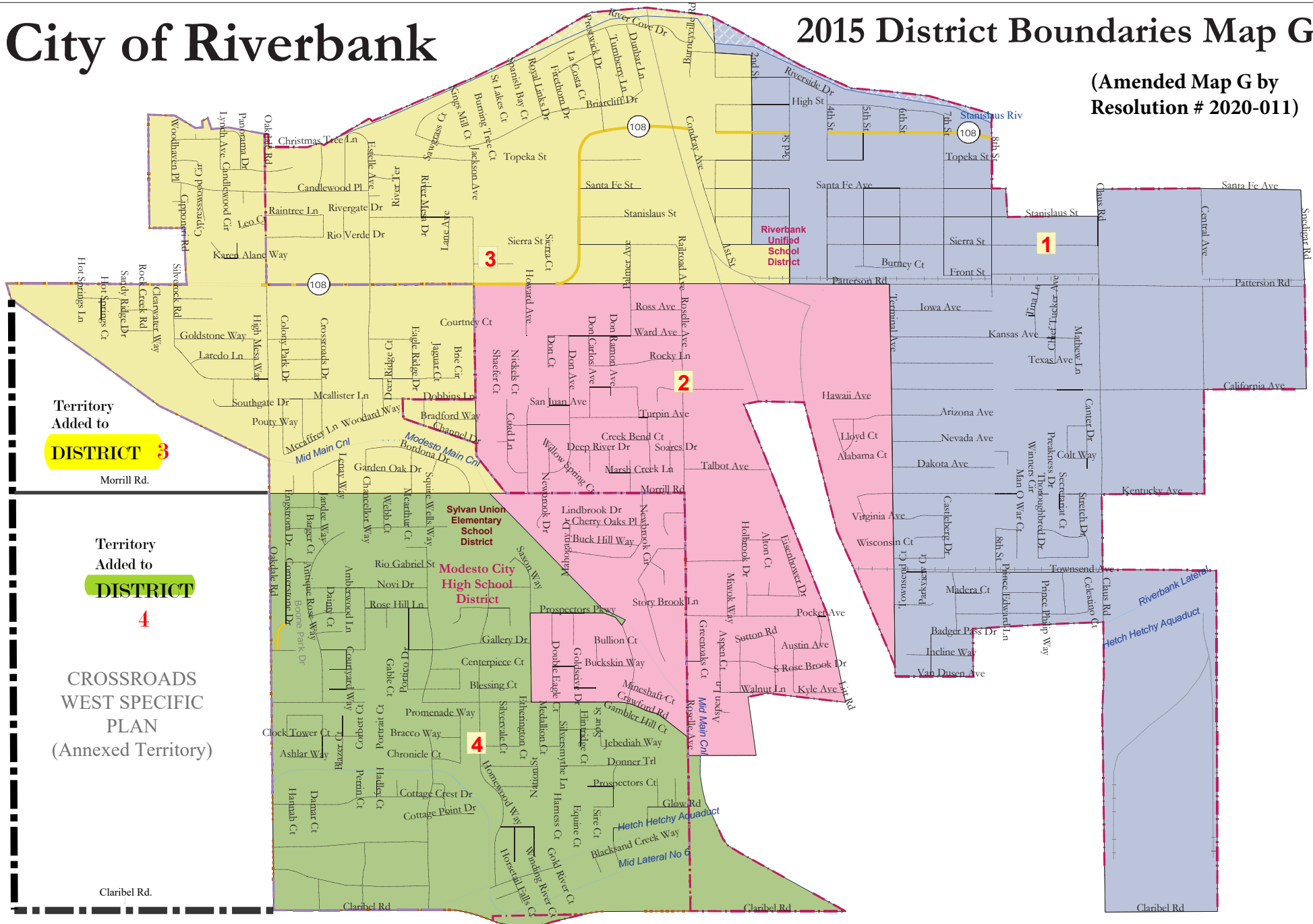
Public Comments and Questions

Existing Districts						
District		1	2	3	4	Total
	Total Pop	6,216	6,079	6,118	6,520	24,933
	Deviation from ideal	-17	-154	-115	287	441
	% Deviation	-0.27%	-2.47%	-1.85%	4.60%	7.08%
Total Pop	% Hisp	71.5%	51%	63%	40%	56%
	% NH White	22%	40%	26%	41%	33%
	% NH Black	2%	2%	2%	3%	2%
	% Asian-American	1%	3%	5%	13%	6%
Citizen Voting Age Pop	Total	3,380	3,633	3,097	4,311	14,421
	% Hisp	57%	39%	50%	34%	44%
	% NH White	38%	53%	38%	50%	45%
	% NH Black	2%	0%	2%	2%	2%
	% Asian/Pac.Isl.	2%	3%	9%	14%	7%
Voter Registration (Nov 2020)	Total	2,743	3,119	2,947	3,635	12,444
	% Latino est.	65%	38%	57%	36%	48%
	% Spanish-Surnamed	60%	35%	52%	33%	44%
	% Asian-Surnamed	1%	2%	2%	5%	2%
	% Filipino-Surnamed	1%	1%	2%	3%	2%
	% NH White est.	36%	61%	42%	57%	50%
Voter Turnout (Nov 2020)	% NH Black	2%	0%	2%	1%	2%
	Total	2,003	2,503	2,130	2,953	9,589
	% Latino est.	61%	35%	53%	34%	44%
	% Spanish-Surnamed	57%	32%	48%	32%	41%
	% Asian-Surnamed	1%	2%	2%	4%	2%
	% Filipino-Surnamed	1%	1%	2%	3%	2%
	% NH White est.	39%	64%	45%	59%	53%
Voter Turnout (Nov 2018)	% NH Black	2%	0%	3%	2%	2%
	Total	1,246	1,880	1,474	1,889	6,489
	% Latino est.	59%	29%	51%	31%	40%
	% Spanish-Surnamed	55%	28%	47%	29%	38%
	% Asian-Surnamed	1%	2%	2%	4%	2%
	% Filipino-Surnamed	1%	2%	2%	3%	2%
ACS Pop. Est.	% NH White est.	40%	67%	46%	61%	55%
	% NH Black est.	2%	0%	2%	1%	1%
Age	Total	6,463	5,994	5,592	6,692	24,741
	age0-19	31%	27%	33%	32%	31%
	age20-60	52%	53%	53%	56%	53%
Immigration	age60plus	17%	21%	14%	11%	16%
	immigrants	27%	24%	29%	17%	24%
Language spoken at home	naturalized	37%	36%	42%	65%	43%
	english	37%	56%	44%	61%	50%
	spanish	60%	40%	51%	28%	44%
	asian-lang	1%	3%	2%	7%	3%
Language Fluency	other lang	2%	2%	3%	4%	3%
	Speaks Eng. "Less than Very Well"	29%	19%	21%	12%	20%
Education (among those age 25+)	hs-grad	53%	57%	48%	53%	53%
	bachelor	5%	10%	9%	17%	10%
	graduatedegree	1%	7%	3%	6%	4%
Child in Household	child-under18	52%	38%	52%	50%	48%
Pct of Pop. Age 16+	employed	65%	64%	68%	68%	66%
	income 0-25k	19%	14%	14%	6%	13%
Household Income	income 25-50k	25%	21%	22%	13%	20%
	income 50-75k	26%	19%	19%	13%	19%
	income 75-200k	27%	37%	38%	58%	40%
	income 200k-plus	4%	9%	7%	10%	8%
Housing Stats	single family	90%	84%	98%	99%	92%
	multi-family	10%	16%	2%	1%	8%
	rented	42%	40%	22%	22%	32%
	owned	58%	60%	78%	78%	68%
Total population data from the 2020 Decennial Census.						
Surname-based Voter Registration and Turnout data from the California Statewide Database.						
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.						

City of Riverbank

2015 District Boundaries Map G

(Amended Map G by Resolution # 2020-011)



Riverbank Adopted Plan (Formerly Plan G)						
District		1	2	3	4	Total
	Total Pop	5,743	5,639	5,626	5,670	22,678
	Deviation from ideal	73	-31	-44	0	117
	% Deviation	1.29%	-0.55%	-0.78%	0.00%	2.06%
Total Pop	% Hisp	71%	59%	44%	35%	46%
	% NH White	25%	34%	50%	50%	44%
	% NH Black	1%	2%	2%	3%	2%
	% Asian-American	1%	3%	2%	10%	6%
Voting Age Pop	% Hisp	66%	55%	39%	32%	40%
	% NH White	29%	37%	55%	52%	50%
	% NH Black	1%	2%	2%	3%	2%
	% Asian-American	1%	3%	2%	10%	6%
Citizen Voting Age Pop	% Hisp	53%	47%	35%	40%	34%
	% NH White	42%	47%	54%	46%	57%
	% NH Black	1%	0%	5%	4%	2%
	% Asian-American	0%	3%	2%	9%	4%
Voter Registration (Nov 2012)	% Latino	58%	44%	32%	31%	31%
	% Asian-Surnamed	1%	2%	3%	3%	2%
	% Filipino-Surnamed	1%	2%	2%	2%	1%
Voter Turnout (Nov 2012)	% Latino	56%	40%	29%	28%	26%
	% Asian-Surnamed	1%	2%	2%	3%	1%
	% Filipino-Surnamed	1%	2%	2%	2%	1%
Age	age0-19	36%	33%	31%	34%	34%
	age20-60	53%	56%	53%	52%	53%
	age60plus	10%	10%	16%	15%	13%
Immigration	immigrants	27%	20%	23%	18%	22%
Housing Stats	vacant	8%	5%	10%	6%	7%
	occupied	92%	95%	90%	94%	93%
	rented	39%	24%	30%	17%	28%
	owned	61%	76%	70%	83%	72%
	singlefamily	89%	98%	88%	98%	93%
	multifamily	11%	2%	12%	2%	7%
Language spoken at home	english	44%	56%	59%	68%	57%
	spanish	53%	42%	37%	23%	38%
	asian-lang	0%	1%	1%	3%	1%
	other lang	3%	1%	3%	6%	3%
Child in Household	child-under18	49%	46%	43%	45%	46%
Work (percent of pop age 16+)	employed	52%	58%	53%	58%	55%
	Commute on Public Transit	0%	0%	0%	0%	0%
Household Income	hhincome0-25k	29%	19%	21%	15%	21%
	hhincome25-50k	32%	27%	27%	19%	26%
	hhincome50-75k	18%	22%	15%	17%	18%
	hhincome75-200k	20%	31%	34%	45%	33%
	hhincome200k-plus	0%	2%	3%	4%	2%
Education (among those age 25+)	hs-grad	55%	66%	60%	64%	61%
	bachelor	7%	9%	11%	15%	10%
	graduatedegree	1%	4%	5%	7%	4%
Total and Voting Age population data from the 2010 Decennial Census.						
Voter Registration and Turnout data from the California Statewide Database, Nov. 2012 data.						
Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2008-2012 American Community Survey 5-year data.						

Note: This demographic information was adopted with the original Map G of 2015, and excludes the annexed territory of the Crossroads West Specific Plan, which at the time contained 12 registered voters.